

## Message Text

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ORIGIN AID-18

INFO OCT-01 IO-09 ISO-00 /028 R

66610

DRAFTED BY: AFR/CWR/SDE:HFARNHAM

APPROVED BY: AFR/CWR:OCYLKE

IO/AGR:ROLSON

DISTRIBUTION: 4C ACTION AFR CHRON 2 18P

----- 103768

R 112010Z DEC 73

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AFDROUGHT

FOLLOWING REPEAT STATE 238040 ACTION NIAMEY OUAGADOUGOU  
NDJAMENA INFO PARIS EC BRUSSELS ROME OTTAWA ADDIS ABABA  
ABIDJAN YAOUNDE LAGOS COTONOU LOME ACCRA DAKAR NOUAKCHOTT  
BAMAKO 05 DEC

QUOTE

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AFDROUGHT

PARIS FOR HELMAN, USEC FOR MARTIN, ADDIS FOR ADAMS,  
ROME FOR FODAG

E.O. 11652: N/A

SUBJECT: NEW GRAIN ALLOCATIONS FOR NIGER, CHAD, AND  
UPPER VOLTA

1. SUMMARY. PURSUANT TO OUR ANALYSIS OF THE RECENT FAO  
MULTI-DONOR MISSION REPORTS, WE HAVE DECIDED TO INCREASE  
THE USG ALLOCATION OF FOODGRAINS TO NIGER BY 45,000 MT, TO  
CHAD BY 20,000 MT, AND TO UPPER VOLTA BY 45,000 MT. NO FOOD  
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SUPPLEMENTS ARE INCLUDED IN THE NEW ALLOCATIONS, ALTHOUGH

THEY MAY BE INCLUDED AT A LATER DATE IF THEY BECOME AVAILABLE AND THE EMBASSIES/ADOS SO REQUEST. FIGURES (ROUNDED TO THE NEAREST THOUSAND METRIC TON) USED IN THE ACCOMPANYING TABLES ARE FOR THE NET NEW FOOD NEED IN THE PERIOD OCTOBER 1, 1974 THROUGH SEPTEMBER 30, 1974 HAVE ALREADY HAD PIPELINE/PRIOR COMMITMENTS AS OF OCTOBER 1, 1973 DEDUCTED, AND ARE COMPILED FROM AN EXPANDED, DETAILED ANALYSIS OF THE FAO INDIVIDUAL COUNTRY REPORT, THE FAO MULTI-DONOR MISSION SUMMARY, COMMENTS BY THE EMBASSIES/ADOS AND REQUESTS FROM THE RESPECTIVE GOVERNMENTS (WHERE APPLICABLE). ALL OF THE NEW GRAIN IS PL-480 TITLE II EMERGENCY ALLOCATION. SOME MAY BE USED FOR WFP OR VOLUNTARY AGENCY FOOD-FOR-WORK ACTIVITIES, SHOULD SUITABLE AND DROUGHT-RELATED OPPORTUNITIES BE IDENTIFIED. NO SHIPMENT OF GRAIN FOR GRAIN STABILIZATION PURPOSES IS CONTEMPLATED AT THIS

TIME OR UNTIL SUCH TIME AS PROPS HAVE BEEN APPROVED AND A NEW ALLOCATION OF GRAIN FOR GRAIN STABILIZATION PURPOSES MADE. DETAILS OF PRICING, AND USE OF LOCAL CURRENCY PROCEEDS WILL BE THE SUBJECT OF A SEPARATE CABLE, AS WILL FURTHER COMMENTS AND INFORMATION ON SHIPMENT, TRANSPORTATION AND STORAGE. END SUMMARY.

2. NIGER. THE ESTIMATED NET FOODGRAIN NEED IN NIGER FOR THE PERIOD THROUGH SEPTEMBER 30, 1974 IS APPROXIMATELY 206,000 MT. OF THIS AMOUNT, APPROXIMATELY 113,000 IS IDENTIFIED AS DONATIONS, WITH THE REMAINDER BEING QUOTE IMPORTS UNDER SPECIAL CONDITIONS UNQUOTE, DEFINED AS GRAIN PURCHASED BY THE GOVERNMENT AND DESTINED FOR SALE AT A CONCESSIONAL PRICE TO URBAN POPULATIONS INDIRECTLY AFFECTED BY THE DROUGHT. IT IS THE OPINION OF THE FAO MISSION THAT THE NEEDS OF URBAN GROUPS SHOULD NOT BE MET OUT OF FREE DONATIONS. THE FAO HAS ALSO IDENTIFIED A NEED FOR APPROXIMATELY 22,000 MT OF MILK/FATS/CSM, FOR A TOTAL NET FOOD NEED IN THE PRE-HARVEST PERIOD OF 228,000 MT. TO ASSIST IN MEETING THIS NEED, THE U.S. GOVERNMENT IS MAKING A NEW ALLOCATION (DONATION) OF 45,000 MT OF SORGHUM. IT IS HOPED THE FIRST 3,000 MT OF THIS (BAGGED) WILL BE AVAILABLE IN THE U.S. FOR DELIVERY TO APAPA IN LATE DECEMBER, AND A SIMILAR 4,000 MT (BAGGED) AVAILABLE FOR DELIVERY TO COTONOU UNCLASSIFIED

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EARLY IN JANUARY.

3. CHAD. THE ESTIMATED NET FOODGRAIN NEED IN CHAD FOR THE PERIOD THROUGH SEPTEMBER 30, 1974 IS APPROXIMATELY 50,000 MT. BUT THE GOC AND THE FAO MISSION DO NOT BELIEVE THE TRANSPORTATION INFRASTRUCTURE FROM THE COAST TO CHAD CAN HANDLE MORE THAN 22,000 MT OF FOODGRAINS IN THE INITIAL PERIOD, AND THAT IT WILL TAKE UNTIL OCTOBER 1974 TO MOVE IN

THE COMPLETE 50,000 MT. ALL THE GRAIN IS IDENTIFIED AS DONATIONS. APPROXIMATELY 3,000 MT OF FOOD SUPPLEMENTS ARE REQUIRED ABOVE AND BEYOND THE FOODGRAINS. TO ASSIST IN MEETING THIS NEED IN THE YEAR AHEAD, THE U.S. GOVERNMENT IS MAKING A NEW ALLOCATION OF 20,000 MT OF SORGHUM. IT IS HOPED THE FIRST 3,000 MT (BAGGED) WILL BE AVAILABLE IN U.S. PORT FOR SHIPMENT TO APAPA/PORT HARCOURT EARLY JANUARY.

4. UPPER VOLTA. THE ESTIMATED NET FOODGRAIN NEED IN UPPER VOLTA FOR THE PERIOD THROUGH SEPTEMBER 30, 1974, IS APPROXIMATELY 55,000 MT. THERE WAS NO ACCURATE ASSESSMENT OF THE HARVEST AVAILABLE, AND THE FAO MISSION ESTIMATED A MINIMUM AND MAXIMUM DONATIONS NEED. THE 55,000 MT FIGURE IS THE MEDIAN. THE FAO ALSO IDENTIFIED A NEED FOR 7,000 MT OF MILK/FATS. TO ASSIST IN MEETING THIS NEED, THE U.S. GOVERNMENT IS MAKING A NEW ALLOCATION OF 15,000 MT OF SORGHUM. IT IS HOPED THE FIRST 4,000 MT (BULK) OF THIS

WILL BE AVAILABLE IN U.S. PORT FOR SHIPMENT TO TEMA IN LATE DECEMBER. AN ADDITIONAL 500 MT (BAGGED) WILL HOPEFULLY BE AVAILABLE IN U.S. PORT FOR SHIPMENT TO LOME IN EARLY JANUARY.

5. TRANSPORT. THE GRAIN FOR NIGER WILL BE SHIPPED IN BAG TO COTONOU, AND RAIL/TRUCKED TO NIGER, AND IN BAG TO APAPA/PORT HARCOURT, AND RAIL/TRUCKED TO NIGER. GRAIN FOR CHAD WILL BE SHIPPED IN BAG TO APAPA/PORT HARCOURT AND RAIL/TRUCKED TO NDJAMENA. GRAIN FOR UPPER VOLTA WILL BE SHIPPED IN BULK TO TEMA, BAGGED AND FLOATED/TRUCKED TO UPPER VOLTA, AND SHIPPED IN BAG TO LOME, AND RAIL/TRUCKED TO UPPER VOLTA. WE ARE IN THE PROCESS OF DETERMINING IF ABIDJAN, TEMA, OR APAPA CAN HANDLE INCREASED BULK SHIPMENTS OF GRAIN, WITH THE SPECIFIC INTENT OF SHIPPING IN BULK TO UNCLASSIFIED

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THE RESPECTIVE PORT, BAGGING THERE, AND THEN MOVING THE GRAIN TO THE RESPECTIVE COUNTRY. WE HAVE ESTIMATED THE EVACUATION RATE FROM COTONOU TO NIGER AT 4,000 MT PER MONTH, AND FROM APAPA OR PORT HARCOURT TO NIGER AT 3,000 MT EACH. GRAIN SHIPMENTS TO CHAD ARE ESTIMATED AT 3,000 MT TOTAL VIA APAPA/PORT HARCOURT. SHIPMENTS TO UPPER VOLTA ARE ESTIMATED AT 4,000 MT PER MONTH (BULK) VIA TEMA, AND 500 MT PER MONTH (BAGGED) VIA LOME. REQUEST EMBASSY/ADOS ADVISE PRIORITY ON PROPOSED EVACUATION ASSESSMENT. IN ANY EVENT, WE PROPOSE TO SHIP OUR GRAIN TO THE COUNTRIES AT THE MAXIMUM RATE POSSIBLE, CONSISTENT WITH U.S. AVAILABILITY AND ABSORPTIVE CAPACITY OF THE AFRICAN TRANSPORTATION SYSTEM. WE WILL TRY TO PRE-POSITION AS MUCH GRAIN AS NECESSARY IN THE REMOTE REGIONS OF THE COUNTRY, MOVING GRAIN DELIVERIES CLOSER TO URBAN AREAS ACCESSIBLE-YEAR-

ROUND AS THE RAINY SEASON BEGINS.

6. AID/W WILL NOTIFY THE RESPECTIVE COUNTRY AMBASSADORS IN WASHINGTON OF THE DECISION ON THE NEW GRAIN ALLOCATION AFTER THIS MESSAGE IS DISPATCHED. COPIES OF THE FAO MISSION SUMMARY AND COUNTRY REPORTS HAVE BEEN POUCHED FOR YOUR USE. KISSINGER UNQUOTE RUSH

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** n/a  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 11 DEC 1973  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** n/a  
**Disposition Approved on Date:**  
**Disposition Authority:** n/a  
**Disposition Case Number:** n/a  
**Disposition Comment:**  
**Disposition Date:** 01 JAN 1960  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1973STATE238040  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** AFR/CWR/SDE:HFARNHAM  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Film Number:** n/a  
**From:** SECSTATE WASHDC  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1973/newtext/t19731230/aaaaawcb.tel  
**Line Count:** 176  
**Locator:** TEXT ON-LINE  
**Office:** ORIGIN AID  
**Original Classification:** UNCLASSIFIED  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 4  
**Previous Channel Indicators:**  
**Previous Classification:** n/a  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** collinp0  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 20 SEP 2001  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <20-Sep-2001 by thomasv0>; APPROVED <14 FEB 2002 by collinp0>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** NEW GRAIN ALLOCATIONS FOR NIGER, CHAD, AND UPPER VOLTA  
**TAGS:** n/a  
**To:** USUN NEW YORK BRUSSELS  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005